



**Dinas a Sir Abertawe**

**Hysbysiad o Gyfarfod**

Fe'ch gwahoddir i gyfarfod

## **Ymchwiliad Craffu Ymddygiad Gwrthgymdeithasol**

**Lleoliad:** Cyfarfod Aml-Leoliad - Ystafell Gloucester, Neuadd y Ddinas / MS Teams

**Dyddiad:** Dydd Iau, 24 Tachwedd 2022

**Amser:** 10.00 am

**Cynullydd:** Y Cynghorydd Terry Hennegan

### **Aelodaeth:**

Cynghorwyr: S Bennett, A Davis, A M Day, R Fogarty, V A Holland, Y V Jardine, A J Jeffery, M H Jones, M Jones, H M Morris, C L Philpott, B J Rowlands a/ac M S Tribe

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### **Agenda**

**Rhif y Dudalen.**

- 1 Ymddiheuriadau am absenoldeb**
- 2 Datgeliadau o fuddiannau personol a rhagfarnol.**  
[www.abertawe.gov.uk/DatgeliadauBuddiannau](http://www.abertawe.gov.uk/DatgeliadauBuddiannau)
- 3 Gwahardd Pleidleisiau Chwip a Datgan Chwipiau'r Pleidiau**
- 4 Cwestiynau gan y Cyhoedd**  
Gellir cyflwyno cwestiynau'n ysgrifenedig i'r adran Graffu [craffu@abertawe.gov.uk](mailto:craffu@abertawe.gov.uk) tan ganol dydd ar y diwrnod gwaith cyn y cyfarfod. Cwestiynau ysgrifenedig sy'n cael blaenoriaeth. Gall y cyhoedd ddod i'r cyfarfod a gofyn cwestiynau'n bersonol os oes digon o amser. Mae'n rhaid bod cwestiynau'n berthnasol i eitemau ar ran agored yr agenda a byddwn yn ymdrin â hwy o fewn cyfnod o 10 munud.
- 5 Trosolwg Strategol o Ymddygiad Gwrthgymdeithasol** **1 - 12**  
Dywedodd y Cyng. Mae Alyson Pugh (Aelod Cabinet dros Les), Julie Davies (Cyfarwyddwr Gwasanaethau Cymdeithasol), Jane Whitmore (Comisiynydd Arweiniol Strategol Gwasanaethau Cymdeithasol) a Paul Thomas (Rheolwr Partneriaeth Integreiddio Cymunedol) wedi'u gwahodd i'r cyfarfod i roi trosolwg strategol.
- 6 Cylch Gorchwyl yr Ymchwiliad a Chynllun Drafft y Prosiect** **13 - 21**  
Gofynnir i'r Panel drafod a chytuno ar eu Cylch Gorchwyl a Chynllun Prosiect ar gyfer yr Ymchwiliad Craffu Ymddygiad Gwrthgymdeithasol

**Cyfarfod nesaf:** Dydd Mawrth, 17 Ionawr 2023 am 2.00 pm

*Huw Evans*

**Huw Evans**  
**Pennaeth y Gwasanaethau Democrataidd**  
**Date 17/11/2022**

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**Cyswllt: Craffu**

# Agenda Item 5



## Report of the Cabinet Member for Well Being Scrutiny Meeting 24 November 2022

### ANTI-SOCIAL BEHAVIOUR SCRUTINY INQUIRY PANEL

<b>Purpose</b>	This report gives the policy and background as a pre-inquiry outline briefing for the Anti-Social Behaviour Scrutiny Inquiry Panel
<b>Content</b>	The primary focus for the inquiry is to look at how Swansea Council and key partner organisations are tackling anti-social behaviour in Swansea
<b>Councillors are being asked to</b>	Consider the contents of the report and framework for conducting and planning the scrutiny inquiry into how the Council and key partners are tackling anti-social behaviour in Swansea
<b>Lead Cabinet Member / Officer(s)</b>	<ul style="list-style-type: none"><li>• Cllr Alyson Pugh – Cabinet member for Wellbeing</li><li>• Dave Howes – Direct of Social Services</li><li>• Jane Whitmore – Strategic Lead Commissioning</li></ul>
<b>Report Author</b>	<ul style="list-style-type: none"><li>• Paul Thomas – Community Integration Manager</li></ul> <p><a href="mailto:paul.thomas5@swansea.gov.uk">paul.thomas5@swansea.gov.uk</a></p>

#### 1. Introduction

- 1.1 Swansea Council takes a partnership approach to act in conjunction with other statutory and key partners of the Safer Swansea Partnership to help tackle anti-social behaviour (ASB) throughout the Swansea area.
- 1.2 There is not a specific Council Anti-Social Behaviour team or service area. However, the following posts co-ordinate and deliver our duties and responsibilities in partnership with other Council services and external partners.
- 1.3 The Anti-Social Behaviour Reduction Co-ordinator is an officer in the Community Integration & Partnerships team funded from the Police & Crime Commissioner's Office annual grant and works across the whole of the City & County of Swansea alongside partners.
- 1.4 The Manager for Anti-Social Behaviour Support Team is part of the Landlord & Community Housing Services and this role relates specifically to issues arising from and with Council Tenants.

1.5 Swansea Council has legislative powers to deal with Anti-Social Behaviour as outlined under the “The Anti-Social Behaviour, Crime and Policing Act 2014” which provides additional tools to tackle ASB.

These include:

- Acceptable Behaviour Contracts (ABC)
- Civil injunctions
- Community Protection Notices (CPN)
- Public Space Protection Orders (PSPO)
- Criminal Behaviour Orders (CBO)
- Housing injunctions
- Demoted tenancies
- Court orders to deal with specific situations, such as Closure Orders or Parenting Orders.

In addition to:

- Environmental Protection Act 1990
- Court Orders for Possession

1.6 Further details can be found below:

[What is being done about anti-social behaviour? - Swansea](#)

## 2. Why we do this?

2.1 This section provides a definition and process followed in regard to reporting, action and intervention

2.2 **Definition:** The Anti-Social Behaviour, Crime and Policing Act 2014 defines ASB as:

- a) conduct that has caused, or is likely to cause, harassment, alarm or distress to any person,
- b) conduct capable of causing nuisance or annoyance to a person in relation to that person’s occupation of residential premises, or
- c) conduct capable of causing housing-related nuisance or annoyance to any person

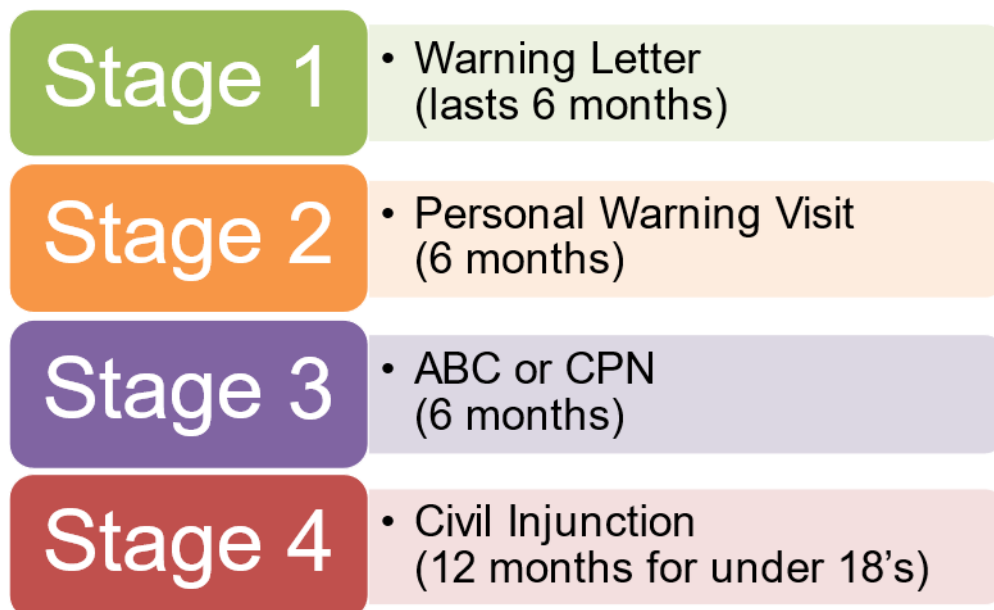
2.3 ASB is reported:

- Via 101 or through Housing Office or other council service areas
- Referral process identifies victims, perpetrators and location
- All referrals are recorded and processed on Niche
- Housing use REACT (an ASB case management database)

2.4 This is to enable us to identify the type of ASB and provide specific solutions. We record and monitor every incident of ASB in order to identify repeat victims and perpetrators and put in place action plans, support and identify vulnerabilities.

- Perpetrators are processed via the 4 Step Plan
- Repeat Victims are identified, and appropriate support is put in place
- Repeat locations are identified and appropriate crime reduction solutions are provided
- Niche allows for data to be collated and analysed for any developing trends

## 4 Step Plan



2.6 Perpetrators: Informal approach to begin with

**Stage 1:** Initial warning highlighting what would happen should behaviour continue

**Stage 2 visit:** This is done by a police officer and YJS officer. Individual will sign personal warning letter and interventions will be discussed and agreed upon

**Stage 3:** Acceptable Behaviour Contract. This is a Voluntary written agreement which includes both prohibitions and positive requirements. Potential further action is made clear so the person is aware of the consequences. Reviewed every 3 months

**Stage 4:** Formal Sanction - Civil Injunction for anyone over 10. Includes prohibitions or requirements. Power of arrest.

**Early intervention is key in preventing and resolving most ASB from further escalation**

2.7 Public Space Protection Orders (PSPOs) were introduced in 2014 as part of the Anti-social Behaviour, Crime and Policing Act 2014.

They provide wide-ranging and flexible powers for local authorities to address anti-social behaviours in response to particular issues affecting communities. PSPOs are a council-led tool to address certain issues in a specific location so they are just one approach that can be targeted in the right way to achieve a reduction in anti-social behaviour.

2.8 There is a broad legal framework which underpins the work. This is attached as **Appendix B**

### **3. Partnership Approach**

3.1 As outlined in section 1, this work is not solely delivered by Swansea Council. There is a broad partnership approach to tackling anti-social behaviour which is co-ordinated through the Safer Swansea Partnership and its partnership sub groups and structures or problem-solving task and finish groups.

3.2 The Safer Swansea Partnership reports and is accountable to the local Public Service Board.

Anti-Social Behaviour is included in Priority 3 of the Safer Swansea Strategy – Stronger Communities and reported on quarterly to the partnership and annually to the Public Service Board

3.3 Some of the key Partners involved in dealing with anti-social behaviour are listed below:

- South Wales Police Community Safety
- South Wales Police Neighbourhood Policing Teams
- Swansea Bay University Health Board
- Youth Justice Service
- Evolve, Early Help and CMET (Child & Family Services)
- Mid and West Wales Fire and Rescue Services AWWFRS
- Registered Social Landlords
- Local Authority Housing ASB Support Team
- Universities and Colleges
- Probation Services
- Third Sector

All of partners engaged are involved in the process and there will be occasions where other stakeholders and partners will be involved to problem solve.

We work closely both with statutory and non-statutory partners when dealing with ASB. We are constantly looking at ways of improving our approach.

### **4. Finance**

4.1 As outlined in Section 1, there is no one specific team that deals with Anti-Social Behaviour from a Council perspective. Swansea Council utilises Grant funding from the Police and Crime Commissioner to fund the Anti-Social Behaviour Reduction Co-ordinator. The Housing Revenue Account (HRA) funds the Anti-Social Behaviour Support Team as part of the Landlord & Community Housing Services relates specifically to issues arising from and with Council Tenants. Child & Family Services utilise a variety of grants to enhance a preventative approach for children and young people. Other areas of the Council such as City Centre Rangers also support this agenda as well as tackling poverty services.

### **5. Current Performance and Trends**

5.1 Anti-social Behaviour is monitored and collated via the Police NICHE

Database system which the ASB coordinator has direct access to in order to update, endorse, process referrals and run reports to analyse specific trends, hotspots and perpetrators.

- 5.2 During lockdown ASB referrals increased but that was mainly due to COVID breaches being categorised as ASB. Actual ASB obviously declined due to restriction of movement. Since lockdown there has been an increase in ASB specifically youth related. In addition to this the implementation of a PSPO in the city centre has also seen a rise in reported ASB. This trend is not isolated to Swansea and is in line with what is happening nationally

## 6. Future Challenges & Opportunities

- 6.1 The Home Office chairs the Anti-Social Behaviour Strategic Board, which brings together a range of partners and representatives from relevant agencies and government departments to work together to identify and assess strategic issues relating to ASB and share information and good practice in order to support an effective multi-agency response to ASB.
- 6.2 The Anti-social Behaviour Strategic Board has developed a set of principles which seek to describe a consistent approach to understanding and addressing Anti-Social behaviour (ASB) in local communities.

The principles are to act as a guide in seeking to deliver the best possible outcomes for victims of ASB and can be found under **Appendix C** and could potentially form a framework for this scrutiny inquiry.

## 7. Risks

- 7.1 The main risk to outline in relation to the implications of this inquiry to the Council is around the understanding, definition and wider partnership responsibility for tackling anti-social behaviour together and also the public perception as to what anti-social behaviour is and how it can be tackled

## 8 Financial Implications

- 8.1 There are no financial implications associated with this report.

## 9. Legal Implications

- 9.1 There are no legal implications associated with this report.

### Glossary of terms:

Acronym	Expansion
ASB	Anti-Social Behaviour
LA	Local Authority
WG	Welsh Government
TAF	Team Around the Family
MWWFRS	Mid & West Wales Fire Rescue Service
CMET	Contextual Missing Exploited Trafficked

EHH	Early Help Hub
YJS	Youth Justice Service
ABC	Acceptable Behaviour Contract
IJA	Integrated Impact Assessment

**Background papers:** None

**Appendices:**

Appendix A – IJA Screening Form

Appendix B - Legislation

Appendix C – Home Office Anti-Social Behaviour Principles



# Integrated Impact Assessment Screening Form

Service Area: Partnership and Commissioning

Directorate: Social Services

**Q1 (a) What are you screening for relevance?**

- New and revised policies, practices or procedures
- Service review, re-organisation or service changes/reductions, which affect the wider community, service users and/or staff
- Efficiency or saving proposals
- Setting budget allocations for new financial year and strategic financial planning
- New project proposals affecting staff, communities or accessibility to the built environment, e.g., new construction work or adaptations to existing buildings, moving to on-line services, changing location
- Large Scale Public Events
- Local implementation of National Strategy/Plans/Legislation
- Strategic directive and intent, including those developed at Regional Partnership Boards and Public Services Board, which impact on a public bodies functions
- Medium to long term plans (for example, corporate plans, development plans, service delivery and improvement plans)
- Setting objectives (for example, well-being objectives, equality objectives, Welsh language strategy)
- Major procurement and commissioning decisions
- Decisions that affect the ability (including external partners) to offer Welsh language opportunities and services

**(b) Please name and fully describe initiative here:**

To brief the scrutiny working group on the policy and background as a pre-inquiry outline briefing for the Anti-Social Behaviour Scrutiny Inquiry

Any policies taken forward as a result of this inquiry will be subject to its own IIA.

**Q2 What is the potential impact on the following: the impacts below could be positive (+) or negative (-)**

	High Impact		Medium Impact		Low Impact		Needs further investigation
	+	-	+	-	+	-	
Children/young people (0-18)	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Older people (50+)	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Any other age group	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Future Generations (yet to be born)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Disability	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Race (including refugees)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Asylum seekers	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Gypsies & travellers	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Religion or (non-)belief	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sex	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sexual Orientation	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Gender reassignment	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Welsh Language	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Poverty/social exclusion	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Carers (inc. young carers)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Community cohesion	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Marriage & civil partnership	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

# Integrated Impact Assessment Screening Form

Pregnancy and maternity

**Q3 What involvement has taken place/will you undertake e.g. engagement/consultation/co-productive approaches? Please provide details below – either of your activities or your reasons for not undertaking involvement**

We will continue to engage with strategic partners, local businesses, communities and children and young people to inform the scrutiny inquiry and develop and policies taken forward as a result.

**Q4 Have you considered the Well-being of Future Generations Act (Wales) 2015 in the development of this initiative:**

- a) Overall does the initiative support our Corporate Plan's Well-being Objectives when considered together?  
Yes  No
- b) Does the initiative consider maximising contribution to each of the seven national well-being goals?  
Yes  No
- c) Does the initiative apply each of the five ways of working?  
Yes  No
- d) Does the initiative meet the needs of the present without compromising the ability of future generations to meet their own needs?  
Yes  No

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**Q5 What is the potential risk of the initiative? (Consider the following impacts – equality, socio-economic, environmental, cultural, legal, financial, political, media, public perception etc...)**

High risk

Medium risk

Low risk

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**Q6 Will this initiative have an impact (however minor) on any other Council service?**  
 Yes  No If yes, please provide details below

**Q7 What is the cumulative impact of this proposal on people and/or communities when considering all the impacts identified within the screening and any other key decisions affecting similar groups/ service users made by the organisation?**

There is no impact from this report.

# Integrated Impact Assessment Screening Form

## Outcome of Screening

**Q8** Please describe the outcome of your screening below:

- **Summary of impacts identified and mitigation needed (Q2)**
- **Summary of involvement (Q3)**
- **WFG considerations (Q4)**
- **Any risks identified (Q5)**
- **Cumulative impact (Q7)**

This is a report to provide Scrutiny with an overview to the Council and wider partnership work around tackling anti-social behaviour

Any policies or plans be taken forward by the Safer Swansea Partnership linked to this work would be subject to their own IIA.

Full IIA to be completed

Do not complete IIA – please ensure you have provided the relevant information above to support this outcome

<b>Screening completed by:</b>
<b>Name: Paul Thomas</b>
<b>Job title: Community Integration Manager</b>
<b>Date: 14/11/2022</b>

<b>Approval by Head of Service:</b>
<b>Name: Jane Whitmore</b>
<b>Position: Strategic Lead Commissioner</b>
<b>Date: 14/11/2022</b>

## **Appendix B**

### **Anti- Social Behaviour Legislation**

- Anti-Social Behaviour, Crime and Policing Act 2014
- Housing Act 1996 as amended by the Anti-Social Behaviour Act 2003
- Crime and Disorder Act 1998
- Welsh Assembly Government: Anti-Social Behaviour: Policies and Procedures Code of Guidance for Local Authorities and Housing Associations.
- Children Act 1989
- Noise Act 1996
- Environmental Protection Act 1990
- Regulation of Investigatory Powers Act 2000 (RIPA)
- Housing (Wales) Act 2014 (implementation 1/12/22)
- Homelessness Act 2002
- Local Government Act 2000
- Data Protection Act 2018
- General Data Protection Regulation (GDPR) 2018
- Human Rights Act 1998
- Equality Act 2010
- Well-being of Future Generations Act (Wales) 2015
- Violence against Women, Domestic Abuse and Sexual Violence (Wales) Act 2015
- United Nations Convention on the Rights of a Child (UNCRC)
- Modern Slavery Act 2015
- Estate Management Strategy 2021-25
- Local Housing Strategy
- South Wales Police & Crime Plan 2022 - 26

## Appendix C

### Home Office Guidance Anti-Social Behaviour Principles Updated 25<sup>th</sup> October 2022

The Anti-social Behaviour Strategic Board has developed a set of principles which seek to describe a consistent approach to understanding and addressing Anti-Social behaviour (ASB) in local communities. The principles are not intended to fetter local decision making but rather to act as a guide in seeking to deliver the best possible outcomes for victims of ASB.

- 1. Victims should be encouraged to report ASB and expect to be taken seriously. They should have clear ways to report, have access to help and support to recover, and be given the opportunity to choose restorative approaches to tackling ASB.**
- 2. Agencies will have clear and transparent processes to ensure that victims can report ASB concerns, can understand how the matter will be investigated and are kept well informed of progress once a report is made.**
- 3. Agencies and practitioners will work across boundaries to identify, assess and tackle ASB and its underlying causes. Referral pathways should be clearly set out between services and published locally. This includes pathways for the community trigger and health services.**
- 4. The public's ASB concerns should always be considered both nationally and locally in strategic needs assessments for community safety. Best practice should be shared through a network of ASB experts within each community safety partnership, each policing area and nationally.**
- 5. Adults and children who exhibit ASB should have the opportunity to take responsibility for their behaviour and repair the harm caused by it. Agencies should deliver appropriate interventions, which may include criminal justice options, based on the seriousness, risks and vulnerabilities of the case.**

The Home Office chairs the Anti-Social Behaviour Strategic Board, which brings together a range of partners and representatives from relevant agencies and government departments to work together to identify and assess strategic issues relating to ASB and share information and good practice in order to support an effective multi-agency response to ASB.

#### **The principles have been endorsed by:**

- ASB Help
- Association of Police and Crime Commissioners
- Department for Levelling Up, Housing and Communities

- Historic England
- Home Office
- Local Government Association
- National Fire Chiefs Council
- National Police Chiefs' Council
- Resolve
- Victims' Commissioner
- Welsh Government

### **Audience for the principles**

The principles are designed to be used by any agency/partner involved in tackling ASB; for example, local authorities, community safety partnerships, police forces, health agencies, housing associations, civil society organisations, police and crime commissioners and any other agency involved in the process right from the moment an incident has occurred through to case closure and victim support. We recognise that depending on the service an agency provides, some principles might not be applicable. It is for individual agencies and local areas to take a position on which principles apply to them.

Combating anti-social behaviour involves many different partners at local level and we hope that they will apply the principles.

### **Implementing the principles**

The principles seek to describe a consistent approach to understanding and addressing ASB in local communities. The principles are not intended to fetter local decision making but rather to act as a guide in seeking to deliver the best possible outcomes for victims of ASB. They are endorsed by the ASB Strategic Board and are also reflective of the ASB statutory guidance. We encourage partners to assess local practice against the standard outlined in the principles.

# Agenda Item 6

## Anti-Social Behaviour Scrutiny Inquiry Panel

### Terms of Reference

#### Inquiry Key Question

The primary focus for the inquiry is to look at how the Council and its partners are tackling anti-social behaviour in Swansea. The key question, therefore, is:

- *How can the Council ensure that it is working with its partners to appropriately and effectively tackle Anti-Social Behaviour in Swansea.?*

What is not part of this inquiry? Individual cases of Anti-Social Behaviour. Only as examples of practice. The inquiry will have a strategic focus, with overview of roles and responsibilities, priorities, powers, current experience and trends, partnership activity and achievement, and how things can be improved.

#### Reasons for carrying out this piece of work

Councillors chose to carry out this piece of work because they want to

- Ensure that the Council is meeting its duties under any legal requirements
- Ensure Swansea Council along with its partners are tackling Anti-Social Behaviour in Swansea both appropriately and effectively.
- Reduce the incidences of Anti-Social Behaviour and its impact on communities in Swansea

#### The inquiry will ask about (the lines of inquiry) will focus on

The inquiry will look at Anti-social behaviour in relation to the provision of council functions and how it works with its partners and others to address it in communities across Swansea. It will also consider what the Council does well and what can be improved in this area. This will include the following key lines of inquiry:

1. **How effective are strategies, policies and procedures in tackling anti-social behaviour and is the council meeting its regulatory obligations in this area?** What legislative and policy framework is used. Are there effective and efficient systems/practices/processes in place across the Council to enable us to play our part in addressing ASB. Are Council Officers consistently applying these practices.
2. **What is the Councils role in tackling and reducing anti-social behaviour?** Are we carrying it out appropriately and effectively. What are the main challenges.
3. **What are partner roles in tackling and reducing anti-social behaviour?**
4. **How well are the Council and its partners working together to tackle and reduce anti-social behaviour in Swansea?** Who do we work with, what are the partnerships in place. How do we ensure that effective communication is kept between us and our partners to ensure issues are dealt with in an appropriate and timely manner. To include examples of where anti-social behaviour has been dealt with and how, both by the council and in conjunction with its partners. Look at examples where partnership working has gone well and not so well and have lessons been learned and changes made as a result.
5. **What are the tools available to use to help the Council and its partners tackle ASB?** For example: anti-social behaviour orders, noise abatement etc. Are we using them appropriately and effectively

6. **How good is the information provided to, and communication with, the public?** How good is the relationship with the public including communication and feedback. What do communities understand ASB to mean. Do we encourage and use resident involvement and feedback to improve people's experiences of the services dealing with ASB.
7. **How is performance monitored and managed?** What data is available that measures success or gives indications of extent of the issue and how we and our partners are dealing with it.
8. **How are we and our partners addressing the causes of anti-social behaviour. For example:** community policing, community working, youth services, schools etc. What community cohesion and improvement activity takes place. What is our strategy, vision, aims and objectives in this area? How are we doing against those objectives? Example/s of successfully reducing ASB in community.
9. **Look at examples of initiatives and good practice in tackling ASB elsewhere.**
10. **Wellbeing and Future Generations:** What is our strategy, vision, aims and objectives in this area? How are we performing against those? For example, how are we considering future generations and the impact of ASB on our communities.

**The Inquiry Panel will gather evidence from:**

Cabinet Members  
 Council Officers  
 Partner Organisation  
 Other interested groups/people including voices of children and young people  
 Welsh Government  
 Other Local Authorities and/or partnerships  
 Any other relevant information identified

This inquiry will be carried out via Panel meetings, roundtable meetings, desk-based research and a public call for evidence. The work of the inquiry will be displayed and publicised via the Councils website. Recordings of meetings will be available and a section for public questions will form a part of the agendas for all public panel meetings.

**Intended Impact and Contribution**

This inquiry intends to support the work of the Council by:

- Providing a councillor perspective on the issue
- Providing evidenced proposals to Cabinet that will lead to more effective services
- Gaining the views of the public and stakeholders
- Considering and concluding on recommendations from national reports, legislation /directives and their implications for Swansea
- Identification of good practice/research elsewhere and whether there is any learning for Swansea's approach
- Increased councillor understanding about anti-social behaviour
- Greater public awareness of work in relation to anti-social behaviour

**Membership of the Scrutiny Panel**

Adam Davis	Yvonne Jardine
<b>Terry Hennegan (CONVENER)</b>	Matthew Jones
Rebecca Fogarty	Hazel Morris
Victoria Holland	



**Liberal Democrat/Independent Councillors: 5**

Sam Bennett	Cheryl Philpott
Mike Day	Mark Tribe (if needed)
Mary Jones	

**Conservative Councillor: 1**

Brigitte Rowlands	
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**Uplands Councillor: 1**

Allan Jeffery	
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**Lead Cabinet Member for Anti-Social Behaviour**

Cllr Alyson Pugh

**Key Officer Contact for the Inquiry**

Jane Whitmore  
Dave Howes

**Scrutiny Officer supporting the Inquiry**

Michelle Roberts  
01792 637256  
[michelle.roberts@swansea.gov.uk](mailto:michelle.roberts@swansea.gov.uk)

**Project Plan - Inquiry into Anti-Social Behaviour**

Date/Venue	Evidence Gathering Activity	
Pre-Inquiry Scrutiny Working Group 24 Nov 2022	<ul style="list-style-type: none"> <li>Overview of subject area with Lead Council Officer/s and Lead Cabinet Member. They will provide a strategic overview of Anti-Social Behaviour including details of the legal frameworks we work under and identifying who the key influencers are.</li> <li>Discuss and agree the Terms of Reference and Project Plan for the Inquiry.</li> <li>Agree public call for evidence and IIA for inquiry</li> </ul>	
<b>Evidence gathering</b>		
<b>Session 1</b> 17 Jan 23 2pm	Community Inclusion Community Safety Anti-Social Behaviour Officer	
<b>Session 2</b> 2 Feb 23 2pm	Police and Community Policing	Focus on key lines of inquiry, for example: <ul style="list-style-type: none"> <li>Monitoring and enforcing</li> <li>Key partners and effectiveness of partnership working</li> <li>Specific service legislative/policy influences</li> <li>Key data</li> </ul>
<b>Session 3</b> 27 Feb 23 2pm	Youth Offending EVOLVE Education Health	

<b>Session 4</b> Mar - tba	Council Housing and the Housing Associations	<ul style="list-style-type: none"> <li>• Tools used</li> <li>• Community activity to reduce ASB</li> <li>• Customer satisfaction and communication, do they collect public satisfaction on how dealt with?</li> <li>• Examples of practice</li> </ul>
<b>Session 5</b> Mar - tba	<ul style="list-style-type: none"> <li>• Public Protection services including for example noise abatement</li> <li>• Place/environmental services for example fly tipping, littering etc</li> </ul>	
<b>Session 6</b> Apr - tba	Round table meeting with Voluntary Sector, Community Groups and Local Businesses	
<b>Session 7</b> Apr/May - tba	<ul style="list-style-type: none"> <li>• Feedback from any consultation activity - either outside of meetings or that already exists</li> <li>• Submissions received from call for evidence</li> <li>• Desk based research - practice elsewhere</li> </ul>	
<b>Concluding Inquiry</b>		
<b>Meeting 8</b>	Findings report and discussion	
<b>Meeting 9</b>	Final report	

## **Call for Evidence:** **Scrutiny inquiry into Anti-Social Behaviour**

The primary focus for the inquiry is to look at how the Council and its partners are tackling anti-social behaviour in Swansea. The key question, therefore, is:

***How can the Council ensure that it is working with its partners to appropriately and effectively tackle Anti-Social Behaviour in Swansea?***

What is not part of this inquiry? Individual cases of anti-social behaviour (ASB). Only as examples of practice. The inquiry will have a strategic focus, with overview of roles and responsibilities, priorities, powers, current experience and trends, partnership activity and achievement, and how things can be improved.

The inquiry will look at anti-social behaviour in relation to the provision of council functions and how it works with its partners and others to address it in communities across Swansea. It will also consider what the Council does well and what can be improved in this area.

To help understand these issues and to answer some of these questions we are inviting written submissions on the following lines of inquiry:

1. Effectiveness of strategies, policies and procedures in tackling anti-social behaviour and is the council meeting its regulatory obligations in this area.
2. The Council's role in tackling and reducing anti-social behaviour.
3. Partner roles in tackling and reducing anti-social behaviour.
4. How well are the Council and its partners working together to tackle and reduce anti-social behaviour in Swansea.
5. Tools available to use to help the Council and its partners tackle ASB.
6. How good is the information provided to, and communication with, the public.
7. Monitoring and managing performance.
8. How are the Council and our partners addressing the causes of anti-social behaviour.
9. Examples of initiatives and good practice in tackling ASB elsewhere.
10. The Wellbeing and Future Generations implications.

**The panel is keen to hear from as many members of the public and organisations as possible.**

**If you wish to submit evidence relating to this Inquiry you can do so by contacting us by:**

Email: [scrutiny@swansea.gov.uk](mailto:scrutiny@swansea.gov.uk)

Post: Scrutiny Team, Guildhall, Swansea. SA1 4SN

# Integrated Impact Assessment Screening Form – Appendix B

Please ensure that you refer to the Screening Form Guidance while completing this form.

## Which service area and directorate are you from?

Service Area: Scrutiny

Directorate: Legal and Democratic Services

### Q1 (a) What are you screening for relevance?

- New and revised policies, practices or procedures
- Service review, re-organisation or service changes/reductions, which affect the wider community, service users and/or staff
- Efficiency or saving proposals
- Setting budget allocations for new financial year and strategic financial planning
- New project proposals affecting staff, communities or accessibility to the built environment, e.g., new construction work or adaptations to existing buildings, moving to on-line services, changing location
- Large Scale Public Events
- Local implementation of National Strategy/Plans/Legislation
- Strategic directive and intent, including those developed at Regional Partnership Boards and Public Services Board, which impact on a public bodies functions
- Medium to long term plans (for example, corporate plans, development plans, service delivery and improvement plans)
- Setting objectives (for example, well-being objectives, equality objectives, Welsh language strategy)
- Major procurement and commissioning decisions
- Decisions that affect the ability (including external partners) to offer Welsh language opportunities and services

### (b) Please name and fully describe initiative here:

The Anti-Social Behaviour Scrutiny Inquiry Panel will look at how the Council and its partners are tackling Anti-Social Behaviour in Swansea, see attached Terms of Reference.

The Panel will at the end of the Inquiry write a report to Cabinet with recommendations for service improvement, Cabinet if they agree the recommendations, will be responsible for taking forward those recommendations (at that time they will complete full IIA)

### Q2 What is the potential impact on the following: the impacts below could be positive (+) or negative (-)

	High Impact		Medium Impact		Low Impact		Needs further investigation
	+	-	+	-	+	-	
Children/young people (0-18)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	x <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Older people (50+)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	x <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Any other age group	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	x <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Future Generations (yet to be born)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	x <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Disability	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	x <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Race (including refugees)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	x <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Asylum seekers	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	x <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Gypsies & travellers	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	x <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Religion or (non-)belief	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	x <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sex	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	x <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sexual Orientation	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	x <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Gender reassignment	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	x <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Welsh Language	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	x <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Poverty/social exclusion	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	x <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Carers (inc. young carers)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	x <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

## Integrated Impact Assessment Screening Form – Appendix B

Community cohesion	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Marriage & civil partnership	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Pregnancy and maternity	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

**Q3 What involvement has taken place/will you undertake e.g. engagement/consultation/co-productive approaches?  
Please provide details below – either of your activities or your reasons for not undertaking involvement**

Councillors will speak to relevant departments, cabinet members stakeholders/partners through a roundtable meeting, panel meetings and through a call for evidence. All meeting will be recorded and made available online and every public meeting will have a section for public questions. The Panel will use any appropriate departmental consultation information already available to inform this piece of work.

**Q4 Have you considered the Well-being of Future Generations Act (Wales) 2015 in the development of this initiative:**

- a) Overall does the initiative support our Corporate Plan's Well-being Objectives when considered together?  
Yes  X      No
- b) Does the initiative consider maximising contribution to each of the seven national well-being goals?  
Yes  X      No
- c) Does the initiative apply each of the five ways of working?  
Yes  X      No
- d) Does the initiative meet the needs of the present without compromising the ability of future generations to meet their own needs?  
Yes       No       n/a

**Q5 What is the potential risk of the initiative? (Consider the following impacts – equality, socio-economic, environmental, cultural, legal, financial, political, media, public perception etc...)**

<b>High risk</b> <input type="checkbox"/>	<b>Medium risk</b> <input type="checkbox"/>	<b>Low risk</b> <input checked="" type="checkbox"/> Recommendations only
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**Q6 Will this initiative have an impact (however minor) on any other Council service?**  
 Yes       No      **If yes, please provide details below**

Recommendations only at this stage. When/if recommendations from the Inquiry are accepted by Cabinet this will be established.

**Q7 What is the cumulative impact of this proposal on people and/or communities when considering all the impacts identified within the screening and any other key decisions affecting similar groups/ service users made by the organisation?**  
*(You may need to discuss this with your Service Head or Cabinet Member to consider more widely if this proposal will affect certain groups/ communities more adversely because of other decisions the organisation is making. For example, financial impact/poverty, withdrawal of multiple services and*

## Integrated Impact Assessment Screening Form – Appendix B

*whether this is disadvantaging the same groups, e.g., disabled people, older people, single parents (who are mainly women), etc.)*

This is a Scrutiny Inquiry into Anti-Social Behaviour, the Inquiry itself will produce recommendations for service improvement based on the Terms of Reference but does not make the decisions. Cabinet, when they receive the recommendations at the end of the Inquiry, will look at each recommendation made and either agree or reject it. The recommendations that are agreed will then be taken forward and a full IIA will be produced assessing their impact and implications.

### Outcome of Screening

**Q8 Please describe the outcome of your screening below:**

- **Summary of impacts identified and mitigation needed (Q2)**
- **Summary of involvement (Q3)**
- **WFG considerations (Q4)**
- **Any risks identified (Q5)**
- **Cumulative impact (Q7)**

No impacts at this stage as not decision making.

The Panel will involve Council Departments, Councillors, providers of services via meetings and the public via Call for Evidence, they will also look at any survey consultation information departments and partners have collected and supplied to the Inquiry. Public panel meetings with public questions section on agenda.

The Inquiry aligns to the principles of the WFG

No risks identified but this will need to be considered when if recommendations are taken forward by Cabinet.

**Cumulative impact will be assessed when recommendations are taken forward by Cabinet.**

(NB: This summary paragraph should be used in the relevant section of corporate report)

Full IIA to be completed

Do not complete IIA – please ensure you have provided the relevant information above to support this outcome

**Full IIA to be completed after decision made on recommendations resulting from the Inquiry. This will be done by Cabinet.**

NB: Please email this completed form to the Access to Services Team for agreement before obtaining approval from your Head of Service. Head of Service approval is only required via email.

<b>Screening completed by:</b>
<b>Name:</b> Michelle Roberts
<b>Job title:</b> Scrutiny Officer
<b>Date:</b> 17 November 2022
<b>Approval by Head of Service:</b>
<b>Name:</b> To be completed once approved by the Panel
<b>Position:</b>
<b>Date:</b>

# Integrated Impact Assessment Screening Form – Appendix B

Please return the completed form to [accesstoservices@swansea.gov.uk](mailto:accesstoservices@swansea.gov.uk)

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